(s)


City of Glendale
Draft Maps \& Alternative Voting Systems

## Draft Maps

## Summary of 6-District Maps



Interactive Web Viewer


## Key Differences Among Maps

$\square$ Number of districts entirely in the south
$\square$ Rancho with Northwest vs Rancho with southwest

- What area is with La Crescenta in the northern district
$\square$ Adams Hill with the south or connected to Glenoaks Canyon
$\square$ Inclusion of a central Glendale district


## Demographic Differences

- Most-Latino CVAP district varies from 18\% to 28\%
- 28\% map: 135
- Links the Rancho neighborhood with Tropico while carving out most of Pelanconi (but has only one entirely-southern district)
- $25-27 \%$ maps: $106 \mathrm{~b}, 117,120 \mathrm{~b}, 122,125,128,129,134$
- 106b, 117, 122, 129 have two entirely-southern districts
- Most-Asian-Amer. CVAP varies from 17\% to 20\%
- Statistically equal due to margin of error in CVAP data
- 20\% district maps: 102, 120b, 124

■ Combine Crescenta Highlands with Rancho San Rafael

- Most-Armenian varies from 36\% to 45\%
- Maps that keep Northwest Glendale united generate the highest Armenian percentages of voters
$\square$ Renter, income, language spoken at home and other demographic data are available for all plan maps.


## Representative Selection of Maps

Highest . .
Renter 75\% + : 3 Maj. Inc. $\$ 75 \mathrm{k}+: 3$ LCVAP: 26\% AsnCVAP: 18\% Arm.Vot.: 42\%

Highest Renter 75\%+: 4 Maj. Inc. $\$ 75 \mathrm{k}+: 2$ LCVAP: 24\% AsnCVAP: 20\% Arm.Vot.: 38\%

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Highest. . .
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LCVAP: 25\%
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October 24, 2023

## Election Sequencing

$\square$ Moving to 6 districts and citywide Mayor:

- 3 districts normally scheduled to elect in 2026
- Mayor elected in 2026
$\square$ A $4^{\text {th }}$ district would hold an election for a two-year term
■ Brings Council immediately up to 6 Councilmembers plus the Mayor
$\square$ The remaining two districts, plus the two-year-term district, would elect in 2028
■ Sets in place a "three districts every 4 years" regular schedule
$\square$ Councilmember impact:
- A 2028 Councilmember in a 2026 district could run mid-term

■ A 2026 Councilmember in a 2028 district would leave the Council in 2026

## Alternative Voting Systems

## Voting System Ideas

- Citywide / at-large elections
$\square$ By-district or by-district with a citywide-elected Mayor
$\square$ Ranked Choice Voting
- Sometimes called "Instant Runoff" voting
$\square$ Cumulative Voting
- Limited Voting
$\square$ Approval Voting


## Election System Impacts

1. Cost to the city to run the election
2. Cost to a candidate to run for office
3. Ballot design
4. Votes cast by each voter in each election
5. How votes are counted
6. Campaign dynamics
7. Minority "Protected Class" empowerment

## Summary: At Large

$\square$ The City's existing election system.

|  | Vote for up to 3 <br> The 3 candidates with the <br> most votes win. |
| :---: | :---: |
| Pizza |  |
| Hamburger |  |
| Steak |  |
| Salad |  |
| Soup |  |

## Summary: By District

$\square$ The City's existing election system.

|  | Vote for 1 <br> The candidate with the most <br> votes wins. |
| :---: | :---: |
| Pizza |  |
| Hamburger |  |
| Steak |  |

## Summary: Approval Voting

$\square$ Elections are Citywide
$\square$ Each voter casts as many votes as they wish, regardless of the number of seats available

|  | Vote for as many as you <br> wish. <br> The 3 candidates with the most <br> votes win. |
| :---: | :---: |
| Pizza |  |
| Hamburger |  |
| Steak |  |
| Salad |  |
| Soup |  |

## Summary: Limited Voting

$\square$ Elections are Citywide
$\square$ Each voter casts only one vote, regardless of the number of seats available

|  | Vote for 1. <br> The 3 candidates with the <br> most votes win. |
| :---: | :---: |
| Pizza |  |
| Hamburger |  |
| Steak |  |
| Salad |  |
| Soup |  |

## Threshold of Exclusion

$\square$ Minimum percentage needed to guarantee victory

- If 3 seats are up for election, the threshold is $25 \%+1$
- If 3 candidates reach $25 \%+1$, no other candidate can reach that level
- If 2 seats are up for election, the threshold is $33 \%+1$


## Use of the Threshold of Exclusion

$\square$ Cumulative and Limited Voting:
$\square$ A cohesive voting bloc that is larger than the threshold of exclusion can elect even in a fully-polarized election
$\square$ Proportional RCV:
$\square$ A candidate needs the threshold number of ballots to be elected, and votes above that amount are "excess" ballots
$\square$ The "excess" share of a candidate's ballots are proportionally allocated to that candidate's supporter's $2^{\text {nd }}$-choice candidate

## Summary: Cumulative Voting

$\square$ Elections are Citywide
$\square$ Each voter casts as many votes as there are open seats
$\square$ Voters can cast all of their votes for a single candidate, or divide their votes up as they wish:

|  | You have 3 votes <br> You may cast 1, 2 or all 3 votes for a candidate. The 3 candidates with the most votes win. |  |  |
| :---: | :---: | :---: | :---: |
| Pizza | $\square$ | $\square$ | $\square$ |
| Hamburger | $\square$ | $\square$ | $\square$ |
| Steak | $\square$ | $\square$ | $\square$ |
| Salad | $\square$ | $0$ | $0$ |
| Soup | $\square$ | $\infty$ | $\square$ |

## Cumulative Voting Work-Around

Because the LA County voting machines are not yet designed to handle cumulative voting, elections would be broken up into multiple ballot items:

|  | Cast Your First Vote |
| :---: | :---: |
| Pizza |  |
| Hamburger |  |
| Steak |  |
| Salad |  |
| Soup |  |


|  | Cast Your Second <br> Vote |
| :---: | :---: |
| Pizza |  |
| Hamburger |  |
| Steak |  |
| Salad |  |
| Soup |  |
|  |  |
| Pizza |  |
| Hamburger |  |
| Steak |  |
| Salad |  |
| Soup |  |

## Summary: Ranked Choice Voting

$\square$ By District: traditional RCV

- Citywide: "Single Transferrable Vote" also known as "Proportional RCV"

Los Angeles County voting systems cannot conduct RCV elections.

|  | Number the candidates <br> from 1 to 5, with your <br> favorite as 1 and least <br> favorite as 5. |
| :---: | :---: |
| Pizza |  |
| Hamburger |  |
| Steak |  |
| Salad |  |
| Soup |  |

## Follow Up: Traditional RCV

$\square$ Used for single-seat elections (Mayor or District Representative)
$\square$ Majority of the votes cast required to win
$\square$ If no candidate receives $50 \%+1$ of $\# 1$ votes, the lastplace candidate is eliminated and the votes for that candidate are re-allocated to those voters' $2^{\text {nd }}$ choices

- This continues until someone receives $50 \%+1$ of 'unexpired' ballots


## Follow Up: Proportional RCV

$\square$ Used for multi-seat elections (Councilmember)

- "Threshold of Exclusion" \# of votes required to win
- $33 \%+1$ if 2 seats are up; $25 \%+1$ if 3 seats are up
$\square$ Once a candidate reaches the threshold, fractional votes of their "excess" support are allocated to \#2 candidates, along with the traditional RCV drop-off of last-place candidates
$\square$ This counting cycle continues until the needed number of candidates cross the threshold


## Glendale \& the Threshold

- Latinos are $17 \%$ of Citizen Voting Age Population (CVAP)
- $17 \%$ is well below the $25 \%$ threshold of exclusion for a 3-seat election.
$\square$ All 5 districts would have to be up for election at the same time to bring Latinos above the threshold.
- Just barely: $16.66 \%+1$ is the 5 -seat threshold of exclusion
- Either all Councilmembers would run every two years, or their would be just one Council election every four years.
- At 15\% of CVAP, Asian-Americans do not cross the threshold unless at least 6 seats are all up for election at once.


## Voting Dynamics

1. At-large elections:

- Each voter votes for all seats on the Council
- Potential for "spoiler" candidates and "wasted" votes
- More crossover voting
$\square$ As much effort put into convincing others not to run as running
$\square$ Candidates can get along, to a point
- If a majority population votes as a bloc, that bloc will win every seat (tends to create unified Councils)
- In the absence of a unified majority bloc, a minority voting bloc may elect a preferred candidate by "bullet" voting

2. Approval voting:

- Little-used
- Candidate goal is to not be disliked
- Candidates must make voters dislike the other candidates
- Lots of crossover voting, but that may not help
- Limited benefit to minority voting blocs


## Voting Dynamics

3. Limited Elections:

- Little-used, potentially confusing: 3 open seats, but only 1 vote
- Greatly decreases crossover voting
- Candidates must make voters dislike the other candidates
- Creates factions on the Council
- Gives minority "protected class" and other minority voting blocs that are larger than the 'threshold of exclusion' a minority of seats on the Council

4. Cumulative Elections:

- Normally easily understood, but the work-around can be confusing
- Little-used
- Most candidates focus on their core supporters
- Most candidates aim to make voters dislike the other candidates ("all 3 for me" campaigns, except for highly coordinated limited slates)
- Creates factions on the Council
- Gives minority "protected class" and other minority voting blocs that are larger than the 'threshold of exclusion' a minority of seats on the Council


## Voting Dynamics

5. Proportional Ranked Choice Voting
$\square$ Little-used (in California, only Albany still uses)

- "Kumbaya" campaigns: every candidate wants to be the \#2 choice of voters who support other candidates
- Spoiler candidates are not a concern
- Each voter gets to rank all candidates, but each voter only gets one vote

■ Similar to Limited Voting, except fractions of that one vote may go to a $2^{\text {nd }}$ and even to a $3^{\text {rd }}$ candidate

- Fractional vote counting is highly confusing
- No "interim" vote counts: \#1 votes are counted quickly, then no update until every vote is counted
- Gives minority "protected class" and other minority voting blocs that are larger than the 'threshold of exclusion' a minority of seats on the Council


## Campaign Costs

- Campaign costs are driven by:
- Size of electorate (citywide vs by district)
$\square$ Size of appeal (how many voters does the candidate contact)
- From most-expensive to least-expensive:

1. At Large
2. Proportional Ranked Choice Voting
3. Cumulative
4. Limited
5. By-District
6. By-District with traditional Ranked Choice Voting

Note: these are generalizations - every campaign is unique.

## Election Administration Costs

$\square$ Election administration costs are driven by:

- Size of electorate (especially citywide vs by district)
$\square$ Length of ballot
$\square$ Complexity of vote-counting
- From most-expensive to least-expensive:

1. Cumulative (work-around option)
2. Proportional Ranked Choice Voting
3. Cumulative voting (traditional ballot)
4. At Large and Limited
5. By-District with traditional Ranked Choice Voting
6. By-District

## Summary

$\square$ Protected Class empowerment in Glendale:

- If two or three Council seats are up in a given election cycle, neither Latinos nor Asian-Americans are sufficiently large to cross the "threshold of exclusion" under any voting system.
$\square$ Current Options:
$\square$ The LA County Registrar can currently conduct:
- At large, Limited, By-District, Approval and the "work-around" version of Cumulative voting
$\square$ It will be years before the County can conduct:
■ Traditional Cumulative voting or any form of Ranked Choice Voting


## Resources:

ㅁ Fair Vote

- ACE Project
$\square$ Center for Election Science
$\square$ Pew Research Center

